

Health Scrutiny Committee

Minutes of the meeting held on Tuesday, 4 September 2018

Present:

Councillor Farrell (Chair) – in the Chair
Councillors Clay, Curley, Holt, S Lynch, Mary Monaghan, O'Neil, C Paul, Riasat, C Wills and J Wilson

Also present:

Councillor Craig - Executive Member for Adults, Health and Wellbeing
Councillor Midgley - Assistant Executive Member for Adults, Health and Wellbeing

Nick Gomm - Director of Corporate Affairs, Manchester Health and Care
Commissioning
Dr Martin Bewley, Specialist Registrar in Public Health

Apologies: Councillor Battle, Reeves and Smitheman

HSC/18/34 Minutes

Decision

To approve the minutes of the meeting held on 17 July 2018 as a correct record.

HSC/18/35 Our Manchester Homecare

The Committee considered the report of the Executive Director Strategic Commissioning and Director of Adult Social Care that described a proposed new model of homecare – 'Our Manchester Homecare'. The report explained that in order to achieve the ambition, it was important that the model met the needs of people who used our services and help supported family carers.

The Executive Member for Adults, Health and Wellbeing stated that the new model was therefore:

- focussed on the outcomes that matter to people;
- strengths based, starting with the positive what people could do for themselves and supporting people build or maintain skills and confidence;
- place-based: matched to the footprint of Integrated Neighbourhood Teams;
- centred on continuity of care: the top priority of people using homecare; and
- predicated on building a trusted partnership with homecare providers.

The Executive Member for Adults, Health and Wellbeing referred to the main points of the report which were:-

- Describing the context of homecare: what it was; who received it and the associated costs;

- The case for change;
- Recent developments;
- How the new model was different and a description of the key features of Our Manchester homecare;
- Personalisation and personal budgets;
- Finance and Cost Benefit Analysis;
- How social value would be achieved through the procurement of Our Manchester homecare;
- Equality Analysis; and
- Next steps.

Members supported the move away from a 'time task' model of care and a more person centred approach to homecare and sought clarification of what would happen if the allocated 'budget' of hours were not used by the individual in receipt of care. Members commented that the allocation of hours needed to be consistent and allocated fairly to everyone who received care. Members asked how these changes would be communicated to those in receipt of care.

Members discussed the figures that presented a breakdown of who received care in Manchester and sought clarification on how this was to be addressed to ensure there was an equality of allocations.

Members noted and supported the procurement activities that were described in the report and in particular welcomed the inclusion of the voluntary and community sectors.

Members discussed the issue of subcontracting of care and sought an assurance that any such arrangements would be vigorously monitored and all staff would be paid the Manchester Living Wage as a minimum, noting that this was important to ensure the continuity of care and reduce levels of staff turnover.

Members sought further information on the proposed savings that were to be achieved through the new model of care.

The Executive Member for Adults, Health and Wellbeing advised that the new approach would better meet the needs of those in receipt of care and for staff delivering care. She said that people in receipt of care had been fully consulted upon, in addition to carers, service providers and a range of health professionals, and had been involved with the coproduction of this new model

The Executive Director Strategic Commissioning and Director of Adult Social Care said the new model would enable people to remain in their own homes, supported by and close to their friends, family and community. She said the current model was too rigid and needed to change. She described the new approach as offering flexibility and consistency in the care provided with a person centred, strength based approach that better met the needs of the individual.

The Executive Director Strategic Commissioning and Director of Adult Social Care described that the commissioning of services would address the issue of inequality of care across the population of the city. She said that the establishment of integrated

Neighbourhood Teams would help develop a local knowledge of the community and establish links with those in the community who may not currently access care.

The Executive Director Strategic Commissioning and Director of Adult Social Care commented that the 'budget' of hours was agreed following conversations with the individual and assessed on their needs and the subsequent support plan was focused on outcomes. The hours were flexible and the support plans could be reviewed with the individual at any time to best meet their needs. In response to a Members comment regarding the emerging care needs for the Trans Community she said she acknowledged this and it would be considered.

In response to the concerns expressed regarding sub-contracting the Executive Director Strategic Commissioning and Director of Adult Social Care advised that any contact awarded to a primary lead provider of care would specifically dictate the terms of any subsequent subcontracting arrangements. She said contracts would be robustly monitored and reviewed on annual basis and that these reviews would include the views of individuals in receipt of care.

The Executive Member for Adults, Health and Wellbeing said that subcontracting arrangements would allow for local, not for profit organisations to bid in local neighbourhoods and this would strengthen the offer and provide local innovations to deliver care. She said the new model would recognise caring not as a job but rather a career of choice that offered career progression and this would contribute to the continuation of care.

The Executive Director Strategic Commissioning and Director of Adult Social Care advised that communication with individuals regarding the changes would be managed in an appropriate manner.

In response to the comments raised regarding budgets the Executive Member for Adults, Health and Wellbeing said that funding remained a challenge however the delivery of an improved model of home care was central to the ambitions and delivery of an integrated health and social care system.

Decision

The Committee endorse the proposed new model of homecare for the people of Manchester.

HSC/18/36 Manchester Public Health Annual Report 2018

The Committee considered the Public Health Annual Report 2018 submitted by the Director of Population Health and Wellbeing and Director of Public Health. The 2018 report had a single issue focus on air quality.

The Director of Public Health referred to the main points of the report which were:-

- Providing a description of pollution and the sources of this;
- The impact of poor air quality on health;
- Inequality and air pollution;

- A description of national and local policies and strategies to address air quality;
- Air quality in Manchester and its local health and economic impact;
- Actions at a Greater Manchester (GM) level, including the GM Low Emissions Strategy / Air Quality Action Plan; and
- Actions citizens could take to improve air quality.

Members commented that whilst they welcomed the report too much emphasis was placed on the actions of the individual and not enough attention on the role of businesses and other organisations that contributed to poor air quality.

Members commented that other factors, including those that the Council could seek to influence, for example road traffic management were absent from the report.

A Member commented on the wider impacts of poor air quality on the local population, stating that social isolation, loneliness and childhood obesity could be attributed to poor air quality. He said that improved connectivity across the city was important to improve rates of active travel stating that he welcomed the announcement that Transport for Greater Manchester (TFGM) plan to deliver 1000 miles of walking and cycling routes and 1400 new crossing points. He said that public transport needed to be improved and Green Travel Plans could be easily established for schools and partner organisations. Members further commented that public transport links between hospitals needed to be improved, action needed to be taken to address vehicles idling, in particular taxis and walking routes established.

The Member noted that the Neighbourhoods and Environment Scrutiny Committee regularly received reports around the issue of climate change and emissions and requested that the Chair enquired if the Executive Member for the Environment, Planning and Transport would be willing to address the Health Scrutiny Committee at an appropriate time to inform the Committee on the actions taken within her portfolio that addressed the issue of poor air quality. The Members supported this recommendation.

A Member discussed the issue of second hand tobacco smoke and the health implications of this and asked for an update on what was being done to address this.

A Member commented that the report was silent on the impact of the airport and associated car journeys to and from the site that have an impact on the health of the local population. He said the airport needed to be more accountable to the local population and enquiries should be made with local GPs to establish the levels of asthma and other respiratory conditions and compare these to other areas of the city.

The Assistant Executive Member for Adults, Health and Wellbeing said that there were many good examples of local actions, such as monitoring air quality around schools that could be done for little money, and were useful to raise awareness amongst residents and stimulate local actions and discussions to address the issue of poor air quality.

The Director of Public Health said that work was ongoing to improve active travel that would impact on people's health and recognised that there was a tension between

encouraging residents to be more active whilst the air quality was poor. He reported that the Health Schools Team did work with schools to develop active travel plans and updates on this activity would be reported to the Committee at an appropriate time. He said that all partners on the Health and Wellbeing Board had been challenged to demonstrate what they had done to support and deliver similar schemes. He responded to the comments made on the impact of second hand tobacco some by advising the Committee that this area of activity would be considered by the Public Health Task and Finish Group as part of their ongoing enquiry.

The Director of Public Health said that the Council's Green and Blue Infrastructure was an example of a policy that sought to improve connectivity and improve walking routes. He also said that this was also being addressed using the Council's procurement policy to ensure the social value element included active travel. In response to the comments made regarding the airport and the impact on the local population's health he informed Members that he would revisit the data from local GPs and report back to the Committee at an appropriate time.

Dr Martin Bewley, Speciality Registrar in Public Health addressed the Committee and said that the report had primarily focused on the city centre air quality. He said that there were simple actions that could be implemented to improve air quality, these included reducing congestion at peak times by businesses adopting flexible working patterns and people working from home and businesses reviewing their delivery schedules. He advised that TfGM are considering these, and other actions as part of a wider strategy. He commented on the discussion around the airport by stating that the emissions from aircraft had improved significantly over previous years.

Decisions

The Committee:-

1. Recommend that the Chair discusses with the Chair of the Neighbourhoods and Environment Scrutiny Committee and the Executive Member for Environment, Planning and Transport how best to report to the Committee that activities that are undertaken as part of her portfolio to improve air quality.
2. Requests the Director of Population Health and Wellbeing and Director of Public Health encourage schools and partners to develop green travel plans that are to be implemented and monitored.

HSC/18/37 Local Government Association's Adult Social Care Green Paper: Draft Manchester input

The Committee considered the report of the Executive Director of Strategic Commissioning and Director of Adult Social Care that presented Manchester's draft input to the Local Government Association (LGA) green paper on adult social care and wellbeing, '*The lives we want to lead*'. The period for consultation would end on 26 September 2018.

The Executive Member for Adults, Health and Wellbeing informed the Committee that the Government had repeatedly failed to respond to the challenge of an increasing demand on adult social care services in a context of austerity and increasingly reduced budgets to deliver these important services. She said that the publication of the green paper had been an attempt by the LGA to stimulate this discussion. She said that Manchester needed a fair settlement to fund adult social care to bridge the funding gap.

Members discussed the content of the LGA green paper and welcomed the proposed response presented within the report. Members commented that they fully supported a progressive taxation approach to fund adult social care, commenting that increasing Council Tax was not an appropriate or fair method of funding adult social care and penalised the poorest members of society.

Members debated the merits of means testing some universal benefits such as the winter fuel payment and television license however on balance felt that this was not appropriate.

Decisions

The Committee:-

1. Recommend that the comments of the Committee be incorporated into the response to the LGA consultation;
2. Supports the proposal of a progressive taxation system be implemented to fund adult social care; and
3. Endorses that there should be no changes to universal benefits.

HSC/18/38 Overview Report

A report of the Governance and Scrutiny Support Unit which contained key decisions within the Committee's remit and responses to previous recommendations was submitted for comment. Members were also invited to agree the Committee's future work programme.

Decision

To note the report and approve the work programme.